



# Non-regulatory Approaches to AI Governance: Spotlight on AI Assurance Techniques and Standards

EAA e-Conference on  
Data Science & Data Ethics

16 May 2023

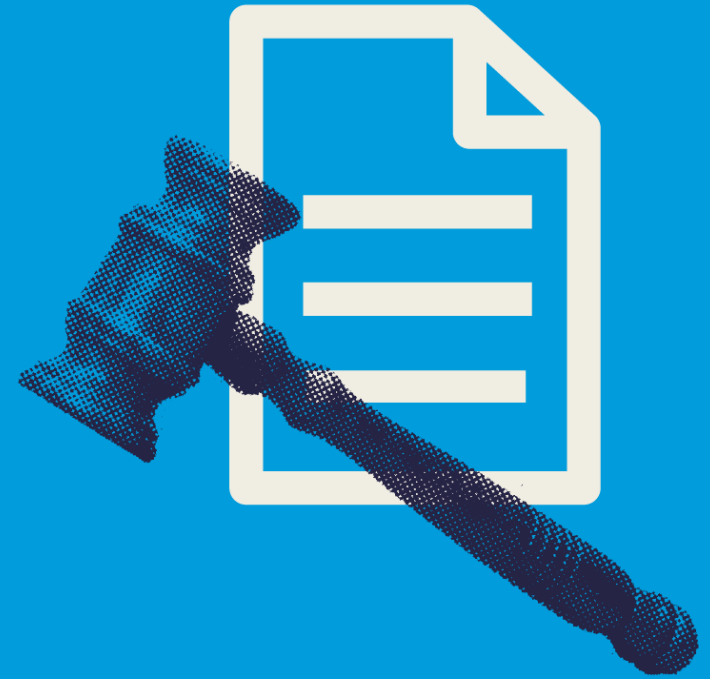
*Nuala Polo*

*Senior Policy Advisor at the UK's Centre for  
Data Ethics and Innovation (CDEI)*

1. Overview of AI governance landscape
2. Introduction to non-regulatory tools for trustworthy AI
3. Deep dive: AI assurance techniques
4. Deep dive: Standards
5. UK State of play
6. Resources and next steps



# 1. OVERVIEW OF AI GOVERNANCE LANDSCAPE



AI Governance refers to mechanisms including **laws, regulations, policies, institutions, and norms** that set out processes for making decisions about AI.

The goal of AI governance is to maximising the benefits, while mitigating potential risks and harms.



## Key elements of our pro-innovation framework



### Cross-sectoral principles

Our framework will be underpinned by a set of cross-sectoral principles including concepts such as transparency, safety, and security, to guide how actors in the AI ecosystem approach responsible AI and AI risk.

**Based on OECD Principles**



### Leveraging existing regulator expertise

We will leverage the sector expertise of our world-class regulators, focusing on outcomes rather than the technology itself. We balance the economic and societal potential benefits of AI against its risks.



### Context-specific

We acknowledge that AI is a dynamic, general purpose technology and that the risks arising from it depend principally on the context of its application. The same AI used in different contexts may need regulating differently.



### Central functions to drive coherence

To ensure that the overall framework offers a proportionate, coherent and effective response to risk while promoting innovation across the regulatory landscape.

## The proposed cross-cutting principles

Existing regulators will be expected to implement the framework underpinned by 5 values-focused cross-sectoral principles, based on the **OECD AI Principles**

<b>Safety, Security &amp; Robustness</b>	AI systems should function in a robust, secure and safe way throughout the AI life cycle, and risks should be continually identified, assessed and managed.
<b>Appropriate Transparency &amp; Explainability</b>	AI systems should be appropriately transparent and explainable.
<b>Fairness</b>	AI systems should not undermine the legal rights of individuals or organisations, discriminate unfairly against individuals or create unfair market outcomes. Actors involved in all stages of the AI life cycle should consider definitions of fairness that are appropriate to a system’s use, outcomes and the application of relevant law.
<b>Accountability &amp; Governance</b>	Governance measures should be in place to ensure effective oversight of the supply and use of AI systems, with clear lines of accountability established across the AI life cycle. AI life cycle actors should take steps to consider, incorporate and adhere to the principles and introduce measures necessary for the effective implementation of the principles at all stages of the AI life cycle.
<b>Contestability &amp; Redress</b>	Where appropriate, users, impacted third parties and actors in the AI life cycle should be able to contest an AI decision or outcome that is harmful or creates material risk of harm.

## Central functions



Monitoring and  
evaluating the  
regulatory  
framework



Identifying,  
assessing and  
monitoring AI  
risks



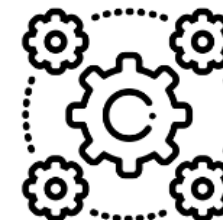
Conducting  
horizon  
scanning and  
gap analysis



Supporting  
testbeds and  
sandbox  
initiatives



Providing  
education and  
awareness



Promoting  
interoperability  
with  
international  
frameworks

These functions require and support **collaboration** between government and a range of stakeholders:

Regulators

International  
partners

Industry

Civil society

Academia

Public



## International approaches to AI Governance



UK  
AI Regulation: A  
Pro-Innovation  
Approach



EU  
EU AI Act  
AI Liability Directive



Canada  
Directive on Automated  
Decision Making  
AIDA



US  
Blueprint for an AI Bill  
of Rights (BOR)  
NIST RMF

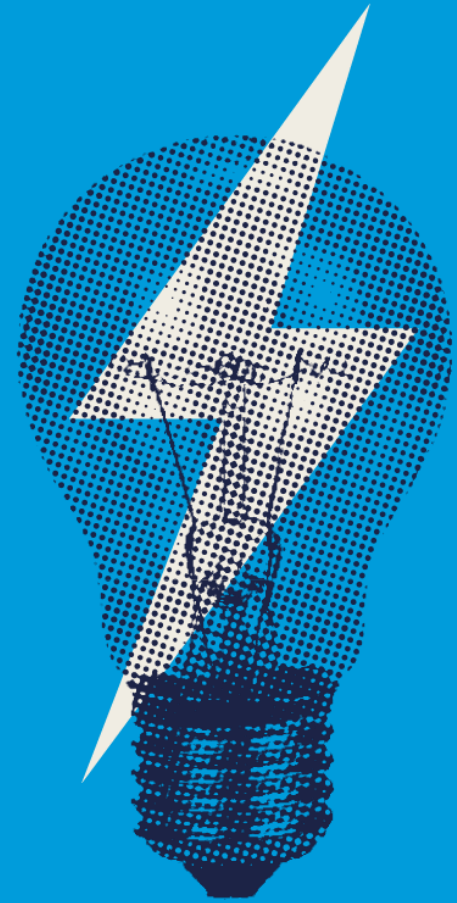


China  
MIST AI ethics  
principles  
CAC secondary  
legislation

[Source: CEIMIA “A Comparative Framework for AI Regulatory Policy”, February 2023.](#)

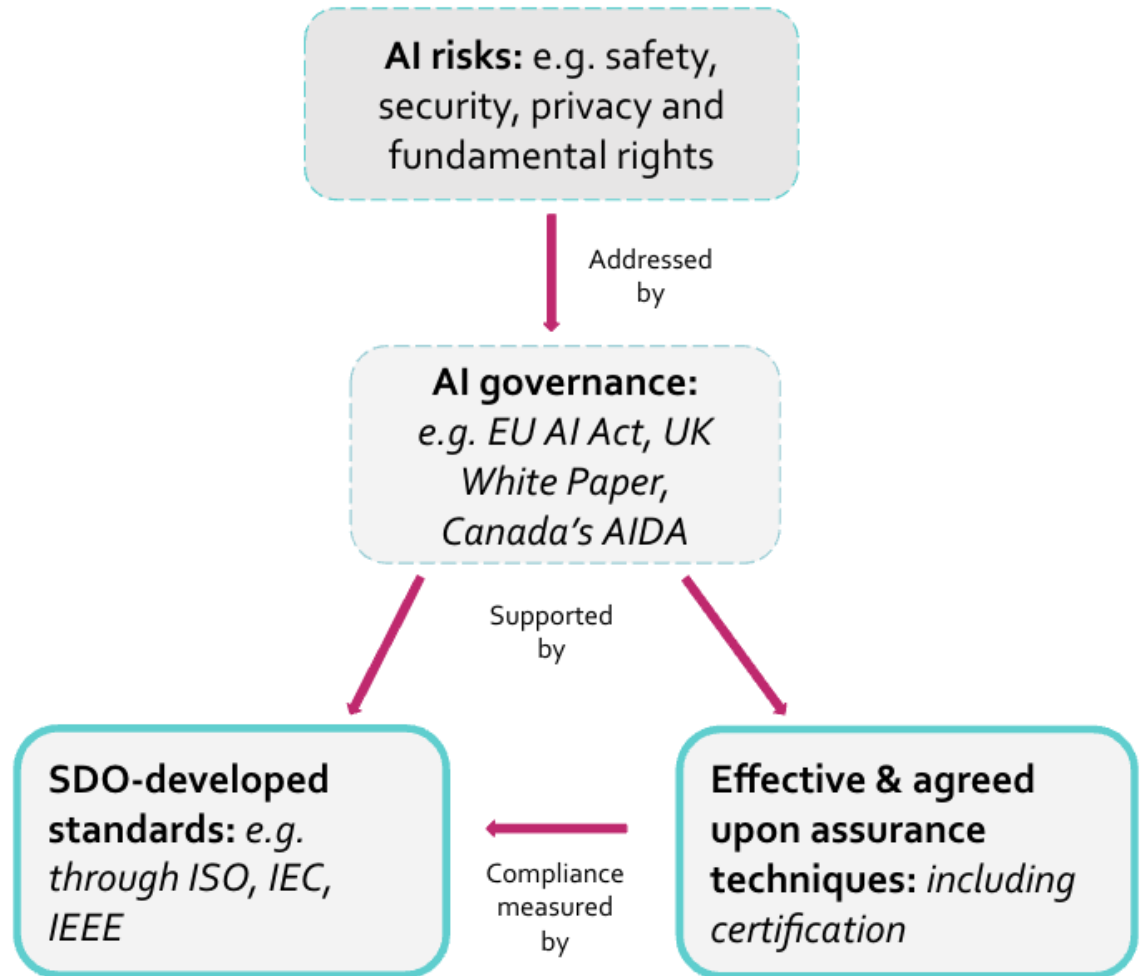


# 2. INTRODUCTION TO NON- REGULATORY TOOLS FOR TRUSTWORTHY AI



Tools for trustworthy AI will play a critical role in enabling the responsible adoption of AI by **supporting the implementation of regulatory framework** and **boosting international interoperability**. These include:

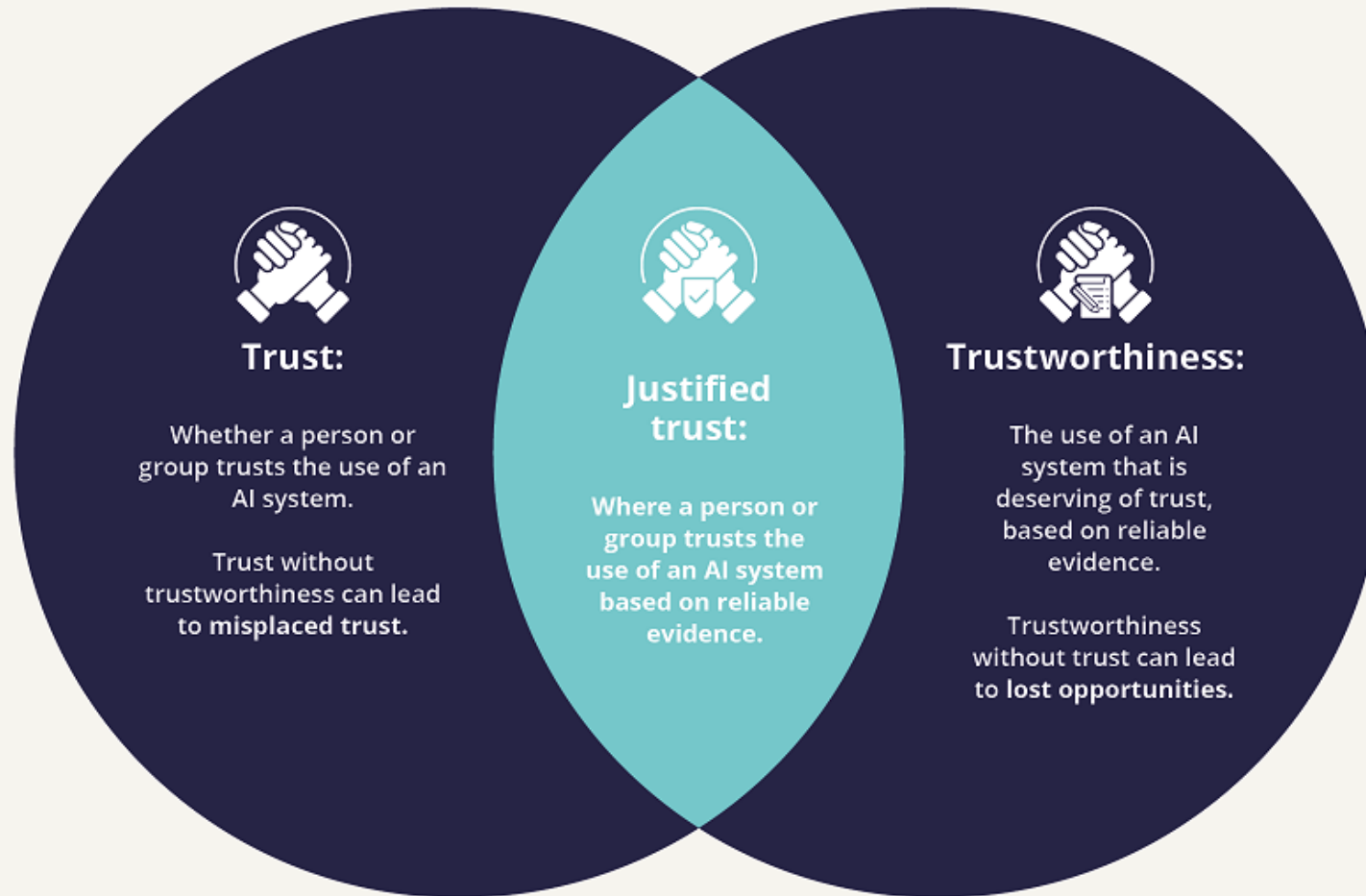
1. Assurance techniques
2. Consensus-based standards



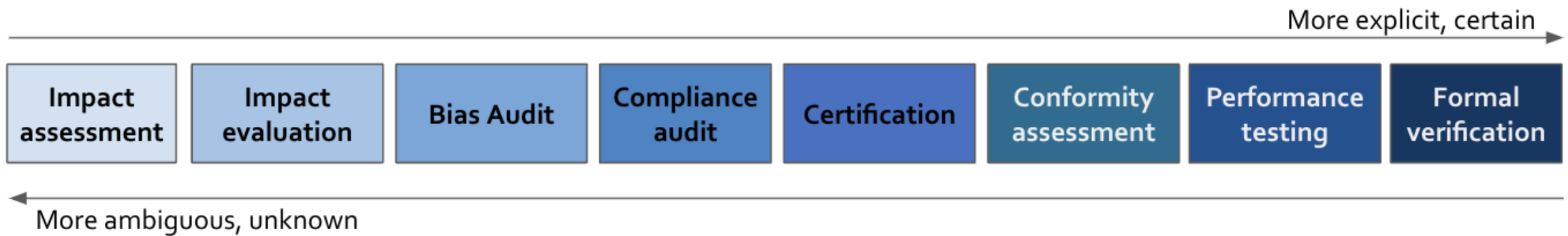
# 3. DEEP DIVE: ASSURANCE TECHNIQUES

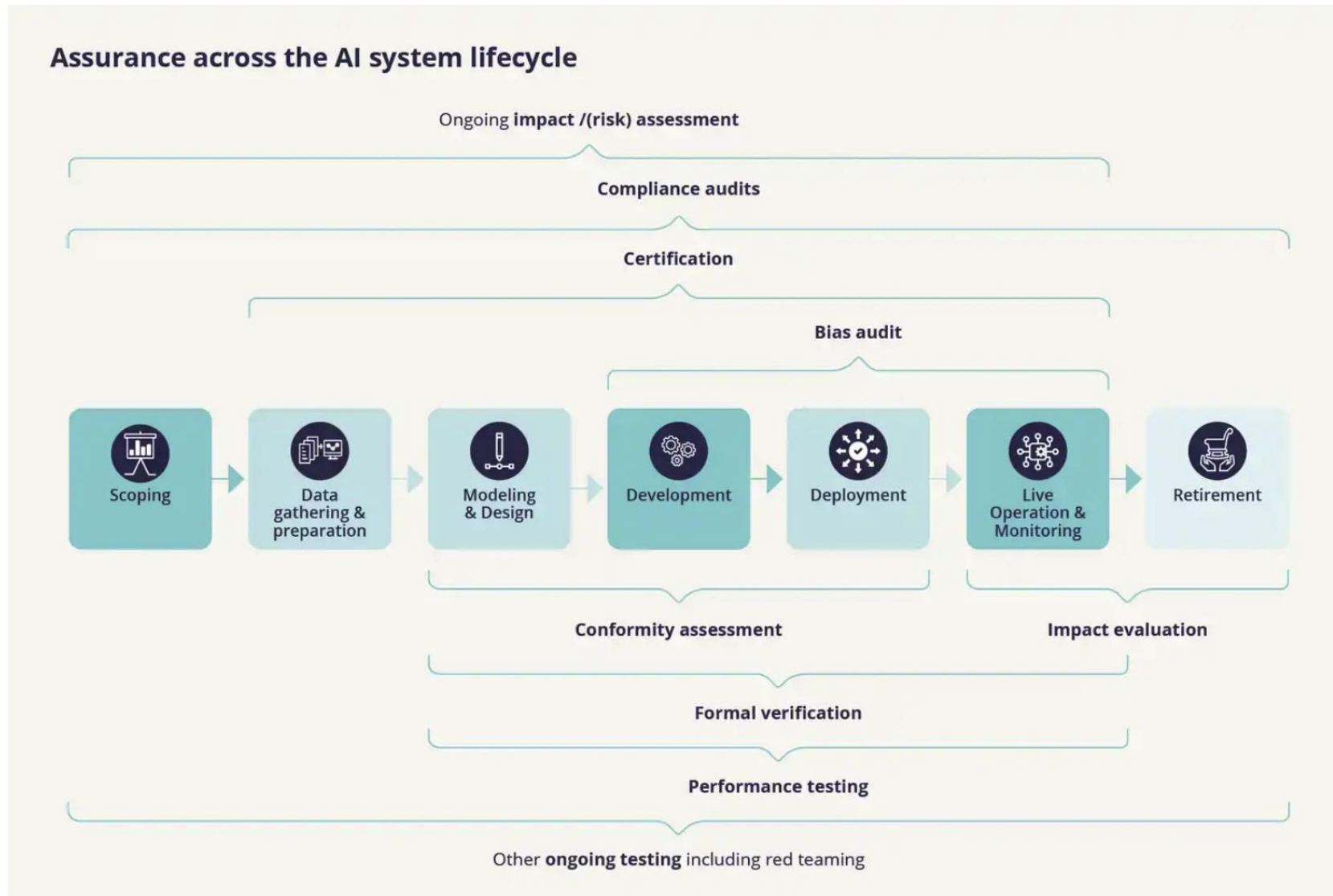


## The relationship between trust, trustworthiness and justified trust



- The goal of AI assurance techniques, are to **measure, evaluate and communicate whether** AI systems are trustworthy.
- There are a **range of different techniques** for assuring AI systems.
- The challenge is to adopt a combination of, or **toolkit of assurance methods**, where the right tool is adopted for the right kinds of subject matter.





# 4. DEEP DIVE: STANDARDS





Standards provide a reliable basis for people to **share the same expectations** about a product, process system or service.

## Standards...

- ...are mostly developed by **industry** in Standards Development Organisations (SDOs), such as ISO or ETSI
- **...are voluntary**
- ...are usually formal documents that establish uniform engineering or technical criteria, methods, processes, and practices



There are many different types of standards, including:

**Foundational standards** build common understanding around definitions and terminology

**Process standards** universalise best practice in organisational management and governance

**Measurement standards** define metrics and methods for quantitative measurement

**Performance standards** set specific performance thresholds for acceptability

Without standards of some kind, we have **advice**, rather than **assurance**.

# 5. UK STATE OF PLAY



- The CDEI's "Roadmap to an Effective Assurance Ecosystem" outlined the role of assurance mechanisms in mitigating the potential risks of AI, and maximising the benefits of these systems.
- In theory, AI assurance can help to build justified trust in AI systems. But **what does this look like in practice?**
- Following publication, we engaged with industry stakeholders to understand current levels of awareness of, and engagement with AI assurance.

The *Industry temperature check: Barriers and enablers to AI assurance* was developed by analysing data from **four industry engagement activities**.

We conducted **qualitative thematic analysis** on the data collected from each of these activities.

This report summarises key findings from across our engagements.

Ministerial  
Roundtables

Semi-structured  
interviews

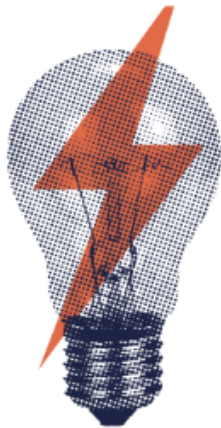
CDEI x techUK  
AI assurance  
symposium

Targeted online  
survey

## General findings: Barriers to engaging with AI Assurance across sectors



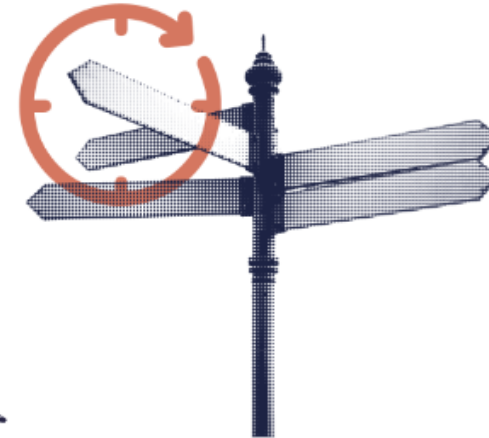
Lack of  
knowledge/skills



Lack of buy-in/demand



Lack of resources



Lack of standardised  
approach



Regulatory  
uncertainty

1.

## Repositories and guidance

- Desire for “**concrete and operational guidance**” to aid in the identification of assurance techniques and standards
- Standards → Recently launched [AI Standards Hub](#)
- Appetite for similar repositories of AI assurance **techniques**

2.

## Support for SMEs

- SMEs reported having **limited resources and expertise** to implement AI assurance
- Desire for a **library of free tools** to support SMEs identify/use AI assurance techniques and standards
- Desire for **mechanisms for SMEs to partner with other organisations or academia** to bolster limited internal expertise and resources.



3.

## Communication across disciplines

- Desire for **common language and understanding** across disciplines
- Interest in assurance techniques that are **comprehensible to non-technical staff**
- Desire for **established definitions of foundational concepts** (e.g., “fairness” and “explainability”).

4.

## Clear link between assurance and regulation

- Understanding **how AI assurance can support compliance with regulation** will be a **key motivator** for industry adoption
- Desire for **resources from regulators** that provide guidance that outlines **what is required to demonstrate compliance**
- Particularly important for **organisations that operate internationally**

In the HR and recruitment sector, AI systems are applied across a range of functions within the recruitment life cycle, including:

- Sourcing
- Screening
- Interview
- Selection

Adopting AI offers the automation and simplification of existing processes. However these technologies also pose novel risks. Specifically, these systems pose unique **rights-based harms** such as those that arise from **a lack of fairness**.



# HR & RECRUITMENT: BARRIERS & INTERVENTIONS

Barrier	Intervention
<b>Lack of knowledge/skills:</b> <ul style="list-style-type: none"> <li>Many HR and recruitment organisations procure AI-enabled tools from <b>third party providers</b>.</li> <li>These organisations often have <b>limited in-house AI expertise</b>, and may assume that requisite checks have been performed by the supplier.</li> </ul>	<b>Sector-specific guidance</b> <ul style="list-style-type: none"> <li>CDEI / REC <a href="#">“Data-driven tools in recruitment guidance”</a></li> </ul>
<b>Lack of demand:</b> <ul style="list-style-type: none"> <li>In this sector there is a lack of both <b>internal and external demand for assurance</b> to evaluate these systems (i.e., from senior leaders and end-users/customers, respectively).</li> </ul>	<b>Resources to demonstrate the value-add of assurance</b> <ul style="list-style-type: none"> <li><a href="#">CDEI AI Assurance guide</a></li> </ul>
<b>Regulatory uncertainty:</b> <ul style="list-style-type: none"> <li>There is <b>no dedicated regulator for HR &amp; recruitment</b>. As such, there is limited dedicated regulatory resourcing to provide guidance to support the compliance of AI with future AI regulation.</li> </ul>	<b>Additional regulatory clarity</b> <ul style="list-style-type: none"> <li>HMG AI Regulation White Paper</li> <li>Government collaboration with regulators to support implementation of the regulatory framework (ongoing)</li> </ul>

AI and data-driven approaches are being applied across a range of functions in the financial services sector, including:

- Fraud detection and anti-money laundering
- Customer interactions
- Risk management
- Compliance

Adopting AI offers a wealth of potential benefits. However these technologies also pose novel risks. Specifically, these systems pose unique **rights and privacy-based harms** such as those that arise from **a lack of fairness and transparency**.



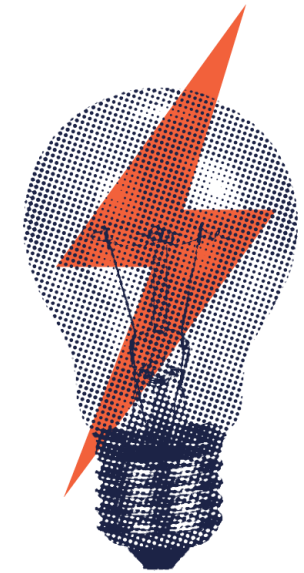
# FINANCE: BARRIERS & INTERVENTIONS

Barrier	Intervention
<b>Lack of knowledge/skills:</b> <ul style="list-style-type: none"> <li>The number of people in the finance sector with relevant AI assurance training or skills remains relatively low</li> <li>A need for <b>upskilling staff on concepts around assurance, ethical AI, and responsible innovation.</b></li> </ul>	<b>L&amp;D to increase awareness of AI assurance</b> <ul style="list-style-type: none"> <li>CDEI / ATI "<a href="#">Introduction to AI assurance</a>" e-learning module</li> </ul>
<b>Lack of awareness of available assurance techniques:</b> <ul style="list-style-type: none"> <li>Many organisations <b>don't know what assurance techniques exist</b>, or which technique(s) should be used to evaluate a particular system.</li> </ul>	<b>Repository of AI assurance techniques</b> <ul style="list-style-type: none"> <li><a href="#">OECD Catalogue of tools and metrics for Trustworthy AI</a></li> <li>CDEI Portfolio of AI assurance techniques (forthcoming)</li> </ul>
<b>Lack of signposted best practice:</b> <ul style="list-style-type: none"> <li>Many finance organisations have governance processes in place to support non-AI related assurance practices - most commonly, financial audit.</li> <li>However, participants reported <b>lack of clarity around how to adapt existing governance frameworks to address novel AI-related risks.</b></li> </ul>	<b>Signposted best practice</b> <ul style="list-style-type: none"> <li>HMG AI Regulation White Paper</li> <li>Government collaboration with regulators to support implementation of the regulatory framework (ongoing)</li> </ul>

CAV typically involve multiple algorithms, each developed and designed for a specific purpose, including:

- Object identification and classification
- Object localisation
- Route planning and optimisation
- Automated decision-making

CAV offer a wealth of benefits, from minimising errors in human driving, to reducing congestion and pollution. However, the adaptive and autonomous nature of these systems may pose risks **to health, safety and security of the vehicle and road users.**





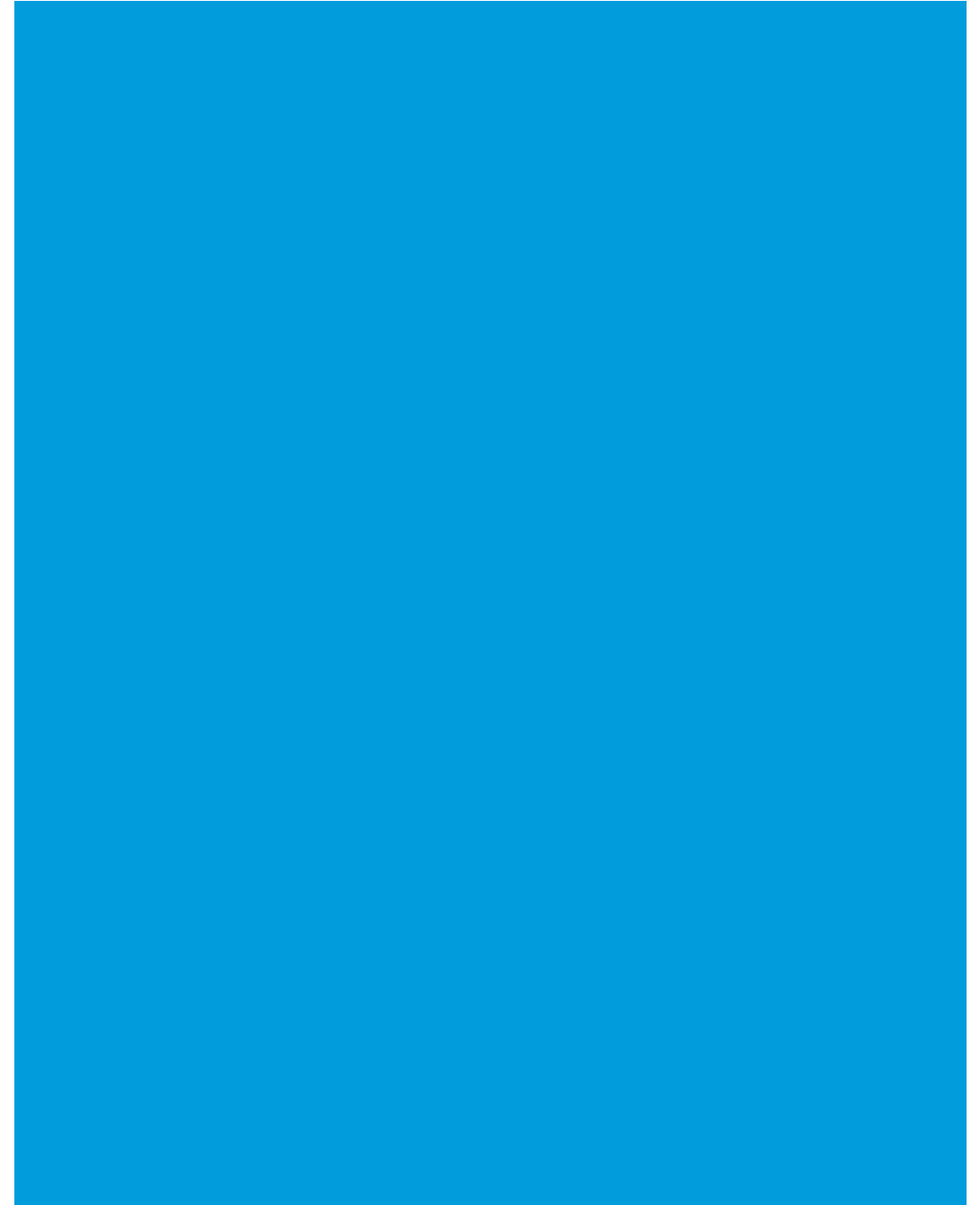
# CAV: BARRIERS & INTERVENTIONS

Barrier	Intervention
<b>Lack of awareness of available standards:</b> <ul style="list-style-type: none"> <li>Many organisations are <b>not aware of the existence of CAV-related standards</b></li> <li>This was reflected in respondents' selection of "relevant standards not available" as a barrier to adoption, despite the publication of many standards in this domain.</li> </ul>	<b>Resources to identify/select standards</b> <ul style="list-style-type: none"> <li><a href="#">UK AI Standards Hub</a></li> </ul>
<b>Lack of mechanisms to recognise assurance efforts:</b> <ul style="list-style-type: none"> <li>There very <b>few governance mechanisms</b> (i.e., certification, kite marking) to <b>recognise whether CAV manufacturers have adopted AI assurance techniques/standards</b>.</li> <li>Desire for such mechanisms to <b>demonstrate compliance to customers</b>.</li> </ul>	<b>Mature governance and regulatory landscape</b> <ul style="list-style-type: none"> <li>CDEI/CCAV <a href="#">"Responsible innovation in self-driving vehicles"</a> report</li> </ul>
<b>Lack of signposted best practice:</b> <ul style="list-style-type: none"> <li>There is <b>limited guidance</b> that advises on which AI assurance techniques to use and when.</li> <li>Need for tools to <b>aid the selection and application of assurance techniques</b> at each stage of the AI lifecycle.</li> </ul>	<b>Examples of good practice</b> <ul style="list-style-type: none"> <li>CDEI Portfolio of AI Assurance techniques (forthcoming)</li> </ul>



Barrier type	Barrier to using AI assurance	Potential intervention
Workforce barriers	Lack of knowledge/skills	General L&D & sector-specific guidance <ul style="list-style-type: none"> <li>CDEI / ATI e-learning module on “Introduction to AI assurance”</li> <li>CDEI / REC <a href="#">“Data-driven tools in recruitment guidance”</a></li> </ul>
	Lack of awareness of available assurance techniques	Toolkit of AI assurance techniques <ul style="list-style-type: none"> <li>OECD Catalogue of Tools and Metrics for Trustworthy AI</li> </ul>
	Lack of awareness of technical standards	AI standards repository <ul style="list-style-type: none"> <li><a href="#">AI Standards Hub</a></li> </ul>
Operational/ market barriers	Lack of demand	Demonstrate value add of assurance <ul style="list-style-type: none"> <li><a href="#">CDEI AI Assurance guide</a></li> </ul>
	Lack of mechanisms to recognise assurance efforts	Mature governance & regulatory landscape <ul style="list-style-type: none"> <li>CDEI/CCAV <a href="#">“Responsible innovation in self-driving vehicles”</a> report</li> </ul>
	Lack of signposted good practice	Examples of good practice <ul style="list-style-type: none"> <li>CDEI Portfolio of AI Assurance techniques</li> </ul>
Governance barriers	Regulatory uncertainty	Additional regulatory clarity <ul style="list-style-type: none"> <li>HMG AI Regulation White Paper</li> <li>Government collaboration with regulators to support the implementation of the forthcoming regulatory framework (ongoing)</li> </ul>

# 6. RESOURCES AND NEXT STEPS



CDEI workstreams to promote the development and adoption of tools for trustworthy AI



Portfolio of AI Assurance Techniques



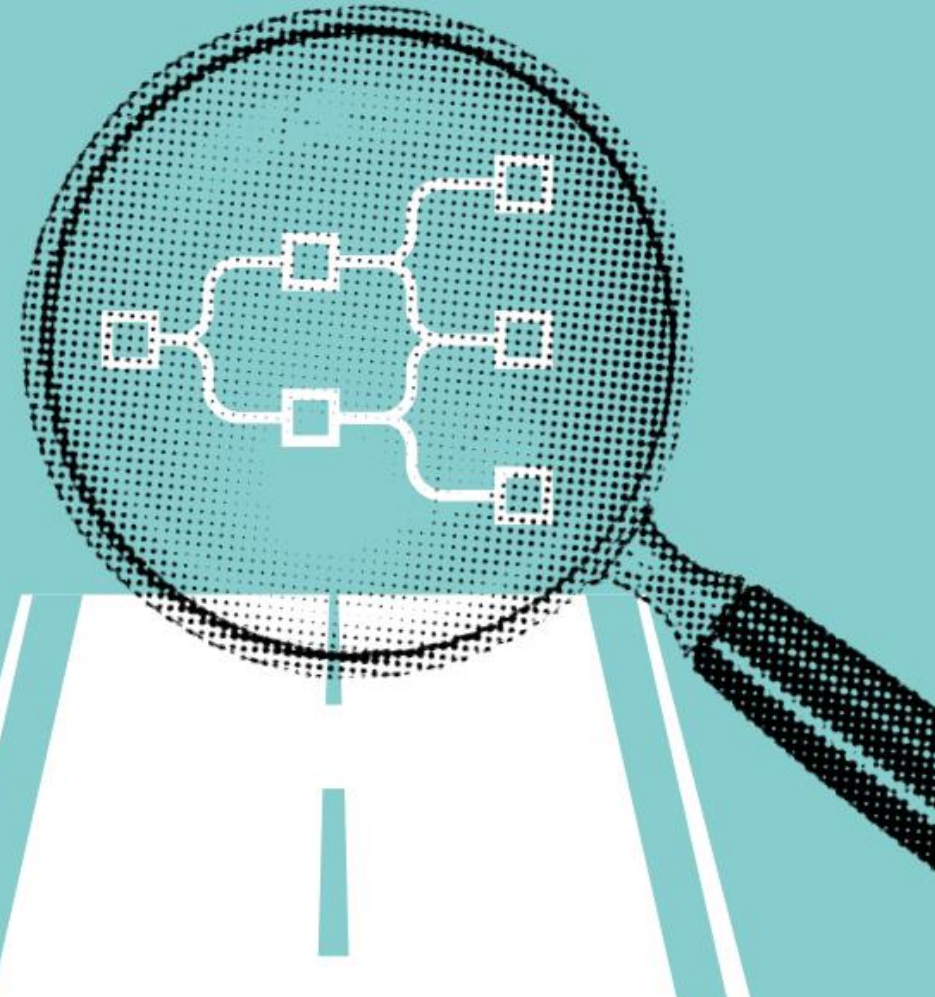
Fairness Innovation Challenge



Stakeholder workshops

## The roadmap to an effective AI assurance ecosystem

December 2021

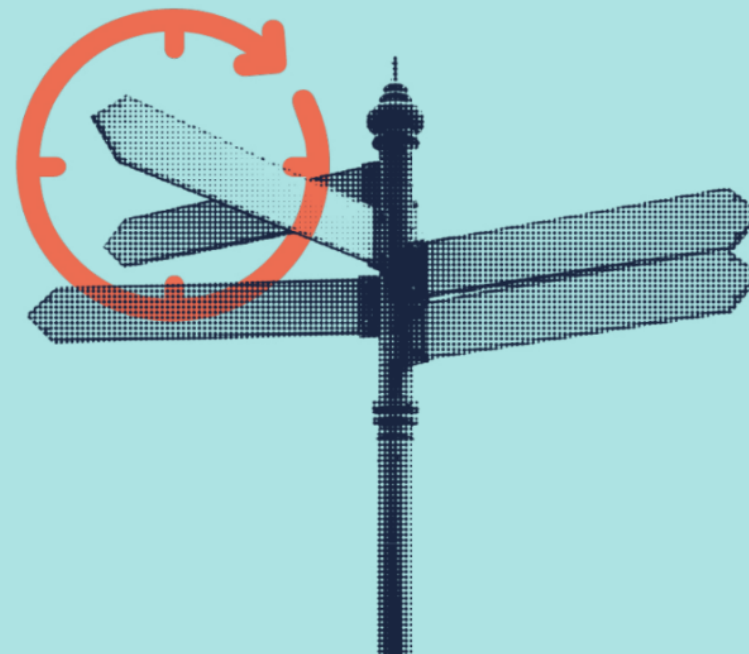


<https://www.gov.uk/government/publications/the-roadmap-to-an-effective-ai-assurance-ecosystem>

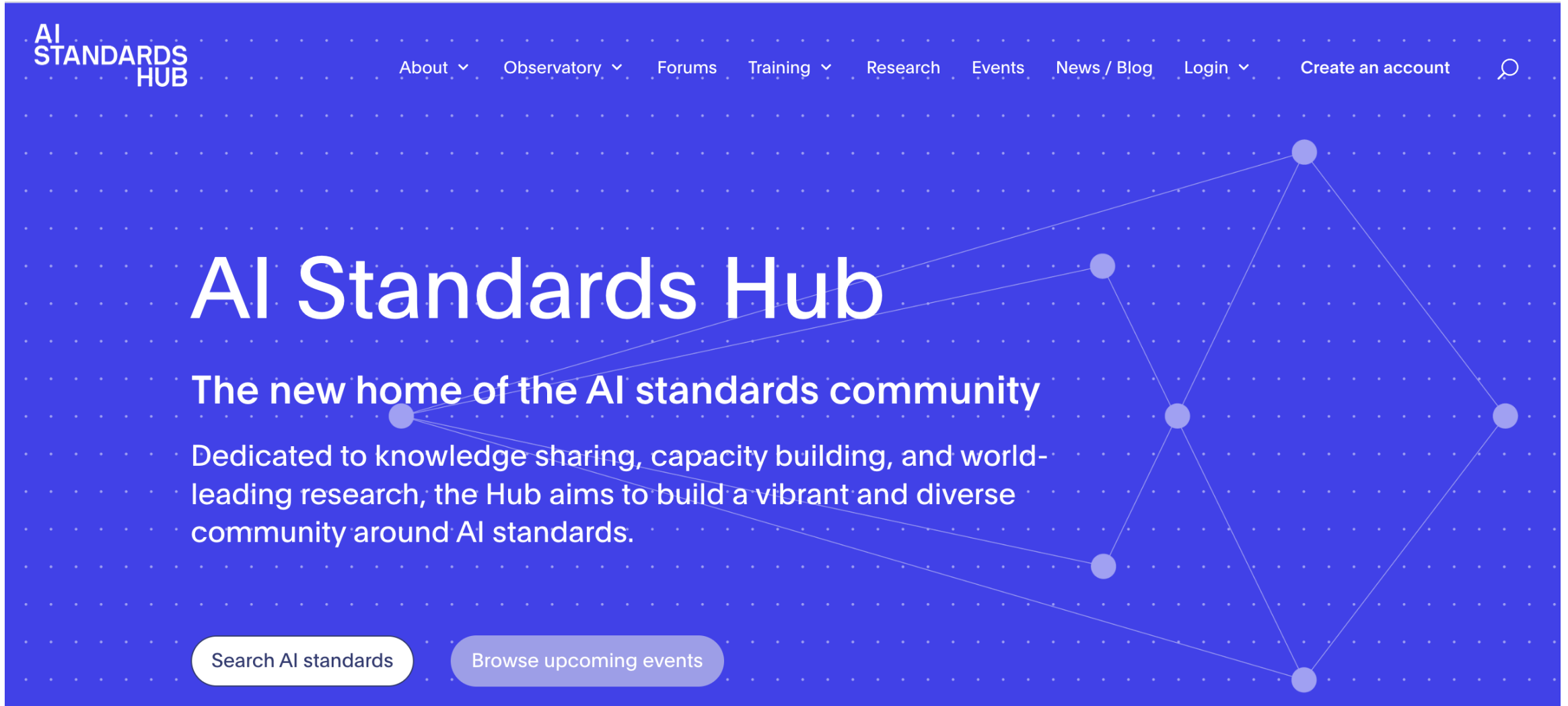
# Industry Temperature Check

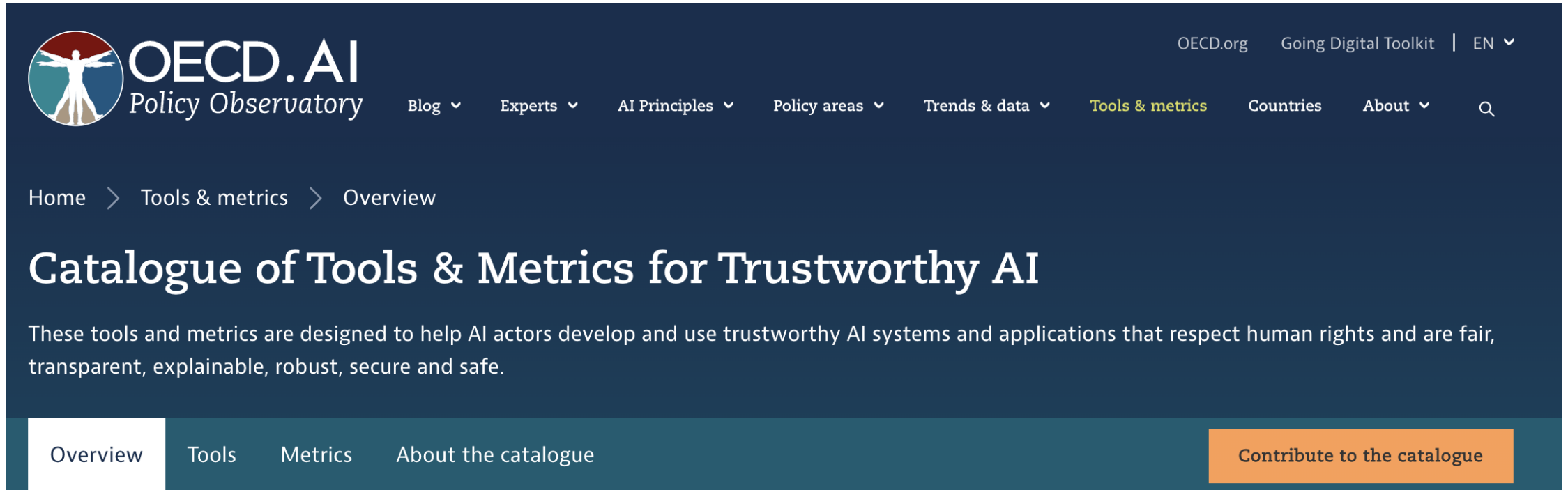
## Barriers and enablers to AI Assurance

Centre for  
Data Ethics  
and Innovation



<https://www.gov.uk/government/publications/industry-temperature-check-barriers-and-enablers-to-ai-assurance>





The screenshot shows the OECD.AI Policy Observatory website. The header includes the OECD.AI logo, navigation links (Blog, Experts, AI Principles, Policy areas, Trends & data, Tools & metrics, Countries, About), and a search icon. The main content area features a breadcrumb trail (Home > Tools & metrics > Overview) and a large title 'Catalogue of Tools & Metrics for Trustworthy AI'. Below the title is a descriptive paragraph: 'These tools and metrics are designed to help AI actors develop and use trustworthy AI systems and applications that respect human rights and are fair, transparent, explainable, robust, secure and safe.' At the bottom, there is a navigation bar with 'Overview', 'Tools', 'Metrics', and 'About the catalogue', along with an orange button labeled 'Contribute to the catalogue'.

## Why we need a catalogue of tools and metrics for trustworthy AI

There are tools and metrics out there that help AI actors to build and deploy AI systems that are trustworthy. However, these tools and metrics are often hard to find and absent from the ongoing AI policy discussions. This catalogue makes it easier to find tools and metrics by providing a one-stop-shop for helpful approaches, mechanisms and practices for trustworthy AI.

<https://oecd.ai/en/catalogue/overview>



Nuala Polo is a Senior Policy Advisor at the Centre for Data Ethics and Innovation (CDEI) working in the AI Assurance team. Her work focuses on exploring the role of tools for trustworthy AI, like assurance techniques and standards, to manage risks, build trust, and support AI governance. She was the lead author of the CDEI's Industry Temperature Check report, which identified industry barriers to engaging with tools for trustworthy AI in the HR & recruitment, finance, and connected and automated vehicle (CAV) sectors.

Nuala holds an MSc Cognition in Science and Society from the University of Edinburgh, with a focus on AI Ethics, and BA Combined Honours in History of Science & Technology and Philosophy with a minor in Mathematics from the University of King's College. Prior to her role at CDEI, Nuala worked as a consultant for an AI Ethics consultancy firm, and led dissemination and communication activities for Horizon-2020 funded research projects focused on the ethical implications of disruptive and emerging technologies, including SHERPA and TECHETHOS.

## ABOUT ME



Nuala  
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**Centre for  
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# Thank you very much for your attention

## Contact

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